

REPORT TO : Cabinet
DATE : 17th July 2019
Report of Cllr Joyce Plummer
Portfolio Holder : Resources

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Deputy Chief Executive

Capital Report Outturn 2018/19

Purpose of the Report

The Report informs Cabinet of the financial spend on Capital Projects during 2018/19. The full detail of expenditure is shown at Appendix 1 and the proposed list of changes to the 2019/20 Capital Programme is shown at Appendix 2. These will be funded from the amounts not spent but authorised in 2018/19.

Recommendations

- Cabinet notes the report and asks the Audit Committee to approve the Slippage items at Appendix 2.

Summary

The detail of the Capital Programme for 2018/19 is shown at Appendix 1.

The outturn position for 2018/19 on Capital Expenditure shows a fifteenth year of major capital investment by the Council. The overall investment by the Council in the year was just over £5.6 m against an authorised maximum budget of £10.9m. The overall programme was underspent by £765,000 this year.

The Council has received applications for net slippage of £1.41m comprising £4.52m of expenditure schemes moving from 2018/19 to 2019/20 and £3.11m of income. These will be submitted for approval to the Audit Committee in July 2019. The list of schemes that have applied for slippage is given at Appendix 2.

We maintained our prudent approach to Treasury Management during the year. The indicators at Table 3 demonstrate small positive movements between last year's position and the outturn for this year.

Detail

Figures reported are the latest available and may be subject to change in finalising the accounts or after the conclusion of the final accounts audit. If the figures change significantly from those contained in this report an update on the overall position will be made to Cabinet at a later date.

The Capital Programme for 2018/19 was approved by the Council on the 22nd February 2018. The programme for 2018/19 outlined continuing major investment in the local community and in the Council's key priorities. The Council has spent just over £5.6m million on a wide variety of projects over the last 12 months. This expenditure builds upon the record levels of investment in previous years made by the Council.

The experience in managing a challenging capital programme over the last decade ensured the programme was managed within the overall resources of the Council with an underspend against budget of £765,000 for the year.

Two individual projects reported significant underspends this year. The purchase of wheeled bins for the new recycling service was £443,000 underspent on an original projected cost of £1.6m. The savings were generated from effective tendering processes and a competitive market. Savings were also made of £181,000 on the regeneration project in Rishton, again due to effective procurement and project management.

There was one area of significant adverse variance, (defined as £10,000 or 10% of a project's budget.) This related to the major improvements and investment made to Rhyddings Park in Oswaldtwistle. The adverse variance is recorded at £201,000 at this point on a total project cost of £1.8m. (11%) The variance occurred due to a mixture of increased spend and not receiving sufficient external funding to finance the full cost of the project. Work is continuing in an attempt to secure additional financial support for this project and if it was successful it could potentially reduce the variance down to £60,000 (3% of the project value), which would be within the tolerable limits for a project of this size.

Close monitoring of expenditure within Accountancy Services and regular reporting to the Capital Programme Working Group, Corporate Management Team and Cabinet ensures proper control over expenditure is actively in place and the dangers of overruns in expenditure are largely de-risked with the Council having the ability to either contain any overspends from savings generated elsewhere on capital projects or place a number of projects on hold until the following year, should this prove necessary.

The Table below shows the spend by major categories of expenditure.

Table 1	Spend by Area	£000
	Housing Projects	1,025
	Community & Leisure Projects	1,938
	Internal Projects	2,699
	Total	5,662

In line with the Council's overall financial strategy and its commitment to bring down its revenue spend over future years, the Council set its capital programme on the premise of avoiding additional borrowing and thereby continuing to avoid additional interest charges associated with this course of action. This strategy continues from previous years and ensures the capital programme is aligned to the overall financial objectives of the Council.

The Capital Programme was therefore funded for the thirteenth consecutive year using only available internal resources or external funding. This approach ensures that additional financial burdens are not placed on local taxpayers into the future. Our approach also seeks to maximise the Council's leverage position and gear as much expenditure as possible from external sources into the Borough.

Funding Sources

Table 2 below, provides the details of the mix between the different types of funding sources used to finance the Capital Programme in 2018/19. Despite the availability of external funding, it is a key priority of the Council to ensure maximum value for money is achieved when spending these sums and we look to gear the funding whenever possible by cross matching it with partners, and other funding bodies to achieve maximum impact.

Table 2

Capital Expenditure Funding		
2018/19		
Section 106 Funds	£	409,685
Disabled Facility Grants	£	675,457
New Homes Bonus	£	315,986
Invest to Save & Revenue Reserve	£	112,202
HMR Earmarked Reserves	£	242,868
Specified Capital Grants & Contributions	£	3,105,265
Other	£	801,083
Total	£	5,662,546

The Government in response to the worldwide economic recession has over the last decade severely curtailed money made available to Local Government for capital investment. Future funding of capital expenditure will now have to rely upon existing Capital reserves, the generation of capital receipts, accessing grants from 3rd parties and transfers of funding from Revenue.

However our Capital funding strategy of limiting expenditure to only the highest priority projects and seeking to maximise external funding has ensured that our available capital resources remain strong and it is likely that the Council will be able to continue with its current strategy for the foreseeable future without having to call upon a contribution from its Revenue Budget.

The major high spots within the Capital Programme this year were:

- Work was completed on £2m Accrington Town Square redevelopment, extensively renovating and improving this area for community, retail and recreational use and highlighting the significant heritage of the buildings surrounding the main public realm within Hyndburn.
- The Council completed its major £2m investment into Rhyddings Park extensively upgrading the facilities within the Park and restoring the Coach House and Kitchen Garden for community use.
- The Council also invested almost £250,000 into Rishton as part of a major housing regeneration project.
- The Council implemented a new recycling programme for paper, glass and plastics spending £1.2m on providing new recycling bins to residents to allow the easier disposal and collection of recycling materials and improve the tidiness of

our streets. It also replaced 4 of its key kerbside collection vehicles at a cost of £331,000.

- New cremators were installed at Accrington Cemetery to replace the existing ones which were almost 25 years old and ensure this facility can operate successfully into the future.
- The Council contributed £250,000 towards the major highway improvement to the M65's Junction 7 and approach roads into Accrington to ease congestion into the Town Centre and improve traffic flow to Church and Oswaldtwistle.
- The Council made Disabled Facility Grants awards of almost £675,000 to ensure that those who have an illness or disability can continue to live independent lives in their own homes, if they wish to do so.

In addition a wide range of other projects were undertaken by the Council and necessary building work and investment in infrastructure and vehicles was undertaken. Further details are provided in Appendix 1.

Permission for Slippage for £4.52m of expenditure and £3.11m of funding has been requested and is detailed at Appendix 2. This will be submitted to the Audit Committee for approval in July 2019.

Receipts

The Council generated almost £1m in capital receipts this year, which equaled last year's performance. This indicates three years of substantial capital receipts for the Council after a long period in which capital receipts were very small due to the downturn in the national economy. Receipts are likely to continue to be generated over the next 12 to 24 months but remain dependent on a stable and growing economy.

Treasury Management

The year-end figures are provided below at Table 3.

Table 3 **Prudential Indicators**

	Actual Outturn 2017/18 £'000	Original Indicator Estimate 2018/19 £'000	Latest Estimate 2018/19 £'000	Actual Outturn 2018/19 £'000
Prudential Indicators - Latest Estimate				
Capital Financing Requirement (CFR)	9,968	9,477	9,447	9,447
Capital Expenditure General Fund	3,432	4,162	8,652	5,663
Ratio of Financing Costs to Net Revenue Stream	4%	4%	4%	4%

The Capital Financing Requirement was down by £521,000 compared to the previous year and we have now lowered this figure from £12,255,000 to £9,447,000 in six years. We maintained our Ratio of Financing Costs to Net Revenue Stream at 4% of the Net Revenue Stream compared to the previous year.

Reasons for Recommendations

Not applicable.

Alternative Options considered and Reasons for Rejection

Not applicable

Implications

Issue	Comments
Financial (including mainstreaming)	As outlined in the report
Legal	Not applicable
Assessment of Risk	There are no additional risks stemming from this report.
Equality	There are no Equality issues stemming from this report
Key Decision	No

Consultations

Not applicable

Links to Corporate Priorities

Priority	Comments
Corporate Governance and Community Leadership	The report deals with the Councils duty to manage its finances and service delivery priorities.
Community Safety	Elements of the report impact on this area

	as spending decisions.
Housing and the Environment	Elements of the report impact on this area as spending decisions.
Economy and Employment	Elements of the report impact on this area as spending decisions.
Culture and Leisure	Elements of the report impact on this area as spending decisions.
Other priorities with partners: Health and Social Care Education and Lifelong Learning	Elements of the report impact on this area as spending decisions.

Local Government (Access to Information) Act 1985:

Council 22nd February 2018

[Capital Programme 2018/19](#)

Freedom of Information

The report does not contain exempt information under the Local Government Act 972, Schedule 12a and all information can be disclosed under the Freedom of Information Act 2000.

**Capital Programme
2018/19
Variance Analysis**

	Approval 2018/19		
Scheme			
	Total Budget	Total Expenditure 2018/19	Variance (under) / over
Rhyddings Park Project - Incl Coach House & Kitchen Garden	544,670	746,293	201,623
Lyndon Playing Fields Gt Hwd - associated costs of sale	40,000		(40,000)
Baxenden Rec Ground Playground Upgrade	62,953	62,953	
Milnshaw Park Play Area	122,993		(122,993)
Lyndon Playing Fields Development	159,210	143,876	(15,334)
Mercer Park Play Area	3,381	3,381	
Clayton Forest / Barn St Woods	7,210		(7,210)
Bullough Park Changing Pavilion	25,000		(25,000)
Royds St & Woodnook Improvements LNR	10,417	1,820	(8,597)
West End Gardens Revamp	4,000	3,908	(92)
Oak Hill Park Refurbishment	10,000	9,761	(239)
Harvey St Garden Area	8,115	8,115	
West End Play Area Gates	281		(281)
Woodnook Vale Entrance Improvements	24,090	4,298	(19,792)
Development of Norden Playing Fields	102,881	102,881	

Rishton to Gt Hwd Cycleway	20,000	20,000	
Cutwood Park Paths	25,500		(25,500)
Baxenden Woodland Improvements	13,320		(13,320)
Foxhill / Whiteash Playing Field Security Gate	1,726	1,726	
HLC Mechanical & Electrical Plant Replacement	229,499	4,264	(225,235)
Fire Assessment Building Alterations Elmfield Hall	50,000	12,243	(37,757)
Technology Refresh (annual replacement programme)	100,000	99,794	(206)
Photocopier 1st floor Scaitcliffe House	6,531	6,531	
Wheeled Bins - Recycling	1,650,000	1,206,559	(443,441)
Fire Assessment Building Alterations Various Buildings	100,000	3,475	(96,525)
Acc Town Hall Improvements PH4	414,000	15,369	(398,631)
ICT Office Alteration	3,000		(3,000)
Sustainability Appraisal	20,000	20,000	
Fire Assessment Building Alterations Acc Crematorium	50,000		(50,000)
Land Adj Peel Park	0	20	20
Nook Lane Acquisition Osw	22,000		(22,000)
Accrington Townscape Heritage Initiative	1,225,925	474,528	(751,397)
Acc Town Centre Infrastructure Imps	340,811	25,085	(315,726)
Acc Town Centre Cleansing Machine / Equipment	64,716	64,841	125
Acc Town Centre Raised Planters	32,805	17,785	(15,020)
LCC Junction 7 Contribution	250,000	250,000	
Cremators Acc Crematorium	450,000	428,017	(21,983)

Planned Asset Improvement Programme	64,491		(64,491)
HAG CCTV Upgrade	5,000		(5,000)
War Memorial Improvements	6,000	4,685	(1,315)
HLC reroof & rainwater gutters	7,615		(7,615)
AMH reroof, render & gutters	15,000	10,339	(4,661)
HAG External Works	12,761	12,761	
Milnshaw Rebuild Wall	14,648	14,648	
Oakhill Park	30,587	30,587	
St Barts Church Wall	7,260	7,260	
Lift Improvements	21,500	12,834	(8,666)
CVMU Wall	2,848	2,848	
CVMU Exhaust Fume Removal System	15,000		(15,000)
Norden Brook Bridge	0	(944)	(944)
Tesco Roundabout Improvement	25,000	13,883	(11,117)
Vehicle Replacement x4 Kerbsiders	331,266	331,266	
Christmas Decorations Replacement	25,000	25,000	
Local Area Management Capital Improvement Schemes	137,355	41,921	(95,434)
Acc Market Hall External Improvements	100,000		(100,000)
Hyndburn Leisure Centre Re-roofing	90,000		(90,000)
Acc Town Hall External Improvements	100,000		(100,000)
Town Hall & Service Yard Improvements	50,000		(50,000)
Housing Market Renewal Programme	205,019	70,190	(134,829)
Affordable Warmth Grant	19,300	19,300	

Clearance - Pendle St PH1	368,572	15,845	(352,727)
Rishton Regeneration	424,541	242,868	(181,673)
Woodnook Regeneration	0	541	541
Hudson Street Facelift	75,959		(75,959)
Lower Woodnook Housing Renewal Scheme	804,402		(804,402)
Disabled Facilities Grant	1,365,066	674,285	(690,781)
Special Disabled Facilities Adaptations	1,172	1,172	
16 China St Renovation	30,321		(30,321)

TOTAL EXPENDITURE ALL SCHEMES	10,550,717	5,268,812	(5,281,905)
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Earmarked Reserve Contribution

Hyndburn Leisure 3G Pitch Sinking Fund	10,000	10,000	
Annual Vehicle Replacement Programme	55,000	55,000	
Future Vehicle Replacement Set Aside	328,734	328,734	

TOTAL CONTRIBUTION ALL SCHEMES	393,734	393,734	0
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TOTAL ALL SCHEMES	10,944,451	5,662,546	(5,281,905)
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Appendix 2

Application for Roll Forward Of Capital Programme 2018/19 to 2019/20

	Slippage Expenditure	Slippage Income	Slippage Net
Approved Expenditure			
Lyndon Playing Fields Devt	40,000	-40,000	0
Milnshaw Park Play Area	122,993	-122,993	0
Lyndon Playing Fields Devt	15,334		15,334
Clayton Forest / Barn St Wood	7,210	-7,210	0
Royds St & Woodnook Imps LNR	8,597	-8,597	0
Woodnook Vale Entrance Improvements	19,792	-14,792	5,000
Cutwood Park Paths	25,500	-25,500	0
Baxenden Woodland Improvements	13,320	-13,320	0
HLC Mechanical & Electrical Plant Replacement	225,235		225,235
Fire Assessment Building Alterations Elmfield Hall	37,757		37,757
Tech Refresh Programme	206		206
Fire Assessment Building Alterations Various Buildings	96,525		96,525
Acc Town Hall Improvements	398,631		398,631
ICT Office Alteration	3,000	-3,000	0
Fire Assessment Building Alterations Acc Crematorium	50,000		50,000
Nook Lane Land Acquisition	22,000	-22,000	0
Accrington Townscape Heritage Initiative	751,397	-751,397	0
Acc Town Centre Raised Planters	15,020	-15,020	0
Cremators	21,983	-21,983	0

Planned Asset Imp Programme unallocated	64,491		64,491
PAIP HAG CCTV Upgrade	5,000		5,000
PAIP War Memorial Improvements	1,315		1,315
PAIP HLC re-roof & rainwater gutters	7,615		7,615
PAIP AMH re-roof, render & gutters	4,661		4,661
PAIP Lift Improvements	8,666		8,666
PAIP CVMU Exhaust Fume Removal System	15,000		15,000
Tesco Roundabout Improvement	11,117	-11,117	0
Area Councils	95,434		95,434
Acc Market Hall External Improvements	100,000		100,000
Hyndburn Leisure Centre Reroofing	90,000		90,000
Acc Town Hall External Improvements	100,000		100,000
Town Hall & Service Yard Improvements	50,000		50,000
Transitional Housing Programme	134,829	-134,829	0
Clearance Pendle St PH1	352,727	-352,727	0
Hudson Street Facelift	75,959	-75,959	0
Lower Woodnook Housing Renewal Scheme	804,402	-804,402	0
Disabled Facilities Grant	690,781	-652,426	38,355
16 China St Renovation	30,321	-30,321	0
TOTAL EXPENDITURE	4,516,818	-3,107,593	1,409,225